Biennial Property Tax Report





December 2018

The Honorable Greg Abbott, Governor The Honorable Dan Patrick, Lieutenant Governor The Honorable Joe Straus, Speaker of the House Members of the 85th Legislature

Ladies and Gentlemen:

We are pleased to present the Biennial Property Tax Report for 2016 and 2017, as required by Tax Code Section 5.09. The report provides tax rate and value information for tax years 2016 and 2017.

We are committed to assisting taxpayers, appraisal districts, appraisal review boards, tax assessor-collectors and elected officials with property tax administration. This report is designed to provide data that is both useful and informative.

If you need further explanation of the findings or more extensive data and analysis, please contact Korry Castillo, Property Tax Assistance Division Director, at korry.castillo@cpa.texas.gov or 512-463-3806.

Sincerely,

Pagare Glenn Hegar

cc: Korry Castillo



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Overview

The Tax Code directs the Comptroller's office to publish a biennial report of the appraised and taxable values of properties by category and the tax rates of counties, cities and school districts for a two-year period. This report provides the governor, the lieutenant governor and each member of the Legislature a single point of reference for appraised values, taxable values and tax levies and rates of Texas taxing units.¹ The complete market and taxable values and tax rates for all school districts, counties and cities data is available on

our Property Tax Survey Data and Reports webpage.

The data for this report, including total market and taxable values and tax rates for all school districts, counties and cities, is available in downloadable electronic spreadsheets on our **Tax Rates and Levies** webpage.

Texas cities, counties, school districts and other taxing units rely on property tax to fund their operations. In addition to property tax, taxing units may also impose, levy and collect other taxes and fees as authorized by law.

Exhibit 1 shows that local property tax remains the largest tax assessed in Texas. Property taxes levied by taxing units statewide exceeded \$56 billion in 2016 and \$59 billion in 2017.

While local property taxes account for over half of all tax revenue in the state, the state does not appraise property for property tax purposes, set property tax rates or collect property taxes.

The next largest tax revenue source in Texas is the sales tax, which is imposed by both the state government and local taxing units. As demonstrated in **Exhibit 2**, local taxing units consistently collect about 57 percent of all taxes in the state, while state government collects about 43 percent.

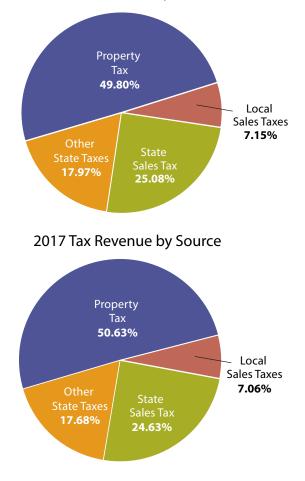
EXHIBIT 1 Tax Revenue in Texas by Source, 2016-2017

| Type of Tax | 2016 Tax Amount | Percent of Total Tax | 2017 Tax Amount | Percent of Total Tax |
|-------------------|-------------------|-------------------------|-------------------|-------------------------|
| Property Tax | \$56,078,877,952 | 49.80% | \$59,405,007,493 | 50.63% |
| State Sales Tax | \$28,245,800,650 | 25.08% | \$28,900,035,304 | 24.63% |
| Local Sales Taxes | \$8,052,361,192 | 7.15% | \$8,277,407,659 | 7.06% |
| Other State Taxes | \$20,230,425,573 | 17.97% | \$20,743,386,335 | 17.68% |
| Total Taxes | \$112,607,465,367 | 100.00% | \$117,325,836,791 | 100.00% |

Source: Texas Comptroller of Public Accounts.

EXHIBIT 2 Tax Revenue by Source

2016 Tax Revenue by Source



¹ Tex. Tax Code §5.09

Local Property Tax

The Texas Constitution sets out five basic rules for property taxes.

The first requirement is that taxation must be equal and uniform.² Local officials must base property taxes on values determined by appraisal districts.

Second, property must be assessed at no more than fair cash market value – the price for which it would sell when both buyer and seller seek the best price and neither is under pressure to buy or sell.³ Except as provided by the Texas Constitution, all real and tangible personal property shall be taxed in proportion to its value, which shall be ascertained as provided by law.⁴ The Texas Constitution provides certain exceptions to this rule, such as the use of productivity values for agricultural and timber land.

Third, each property in a county must have a single appraised value.⁵ This means that the various taxing units that collect property taxes cannot assign different values to the same property – all must use the same value.

Fourth, all property is taxable unless federal or state law exempts it from the tax. These exemptions may exclude all or part of a property's value from taxation.⁶

Finally, property owners have a right to reasonable notice of increases in the appraised value of their property.⁷

Taxing units can assess and collect property taxes for two primary uses. First, they can collect a maintenance and operations (M&O) tax that is used primarily to pay for the day-to-day functions of the government. An interest and sinking (I&S) tax is collected to pay bonds, including interest, to finance capital projects such as buildings, facilities or other infrastructure. While I&S property taxes are not the only way for taxing units to pay for infrastructure, it is one of the primary tools available for this purpose.

- ⁵ Tex. Const. art. VIII, §18
- ⁶ Tex. Const. art. VIII, §1(b)
- ⁷ Tex. Const. art. VIII, §21(c)

Appraisal District Operations

Before the Legislature created appraisal districts in 1981, thousands of taxing units appraised property and imposed taxes independently, resulting in wide disparities in value. As property tax levies increased and the state began to base more aid to school districts on property values, centralized local appraisal became necessary.

Each year, the Comptroller's office surveys the state's 253 appraisal districts for information about their operations.⁸ They provide historical data from the prior tax year and projected data based on budgets and plans for the current tax year. In 2016, 96 percent of the appraisal districts responded to the survey and 99 percent responded in 2017.

The wide range of responses reported in the annual survey reflect the diversity among appraisal districts. **Exhibit 3** shows a huge variance in staffing, with about 40 percent of the appraisal districts reporting less than five staff members.

Appraisal districts report a wide range in the amount budget resources available. Many appraisal districts also do collections functions, reportedly 109 districts in 2016 and 2017.

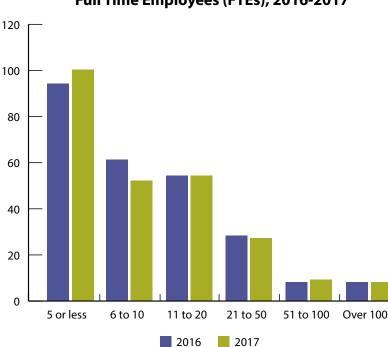


EXHIBIT 3 Full Time Employees (FTEs), 2016-2017

⁸ Although Texas has 254 counties, Potter and Randall counties operate a consolidated appraisal district.

² Tex. Const. art. VIII, §1(a)

³ Tex. Const. art. VIII, §20

⁴ Tex. Const. art. VIII, §1(b)

Exhibit 4 shows the combined budget totals including allotments for appraisal operations and collections functions, if applicable, provided by appraisal districts for 2016 and 2017.

Appraisal districts also report a wide range in their available technological resources. **Exhibit 5** shows the appraisal districts that reported having computer assisted mass appraisal (CAMA) systems, geographic information systems (GIS) and aerial technology available in 2016 and 2017.

While the variance in survey results makes generalized observations difficult, it demonstrates the complexity of appraisal district daily operations, the massive job they perform and the benefit they provide to local taxing units.

The complete survey data, including staff, budget and resources information, is available in the operations survey data posted on our **Property Tax Survey Data and Reports** webpage.

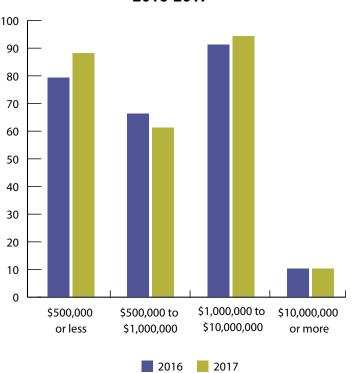
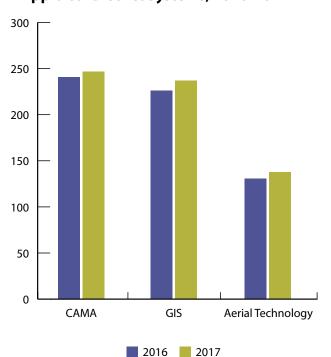


EXHIBIT 4 Combined Appraisal and Collection Budgets, 2016-2017

EXHIBIT 5 Appraisal District Systems, 2016-2017



Local Property Values

The biennial report must include the total appraised values and taxable values of property by category for two years preceding the report year.

With a few exceptions, the appraised value of property is based on an appraiser's opinion regarding a property's market value as of a certain date. Generally, the Tax Code defines appraised value as market value as of Jan. 1.⁹ Appraised value means the value as determined by Tax Code Chapter 23.¹⁰

Taxable value means the amount determined by deducting from appraised value the amount of any applicable exemptions.¹¹

Property Classifications

At least once every two years, the Comptroller's office must conduct a ratio study in each appraisal district to determine the degree of uniformity of and the median level of appraisals by the appraisal district within each major category of property.¹² Pursuant to this requirement, the Comptroller's office develops the Property Classification Guide with categories described in **Appendix 1**. When reporting information to the Comptroller's office, appraisal districts are required to use the broad property classification categories, such as singlefamily residential, multifamily residential, commercial real, etc., as listed and defined in the guide.

Market and Taxable Values

Market value as defined by Tax Code Section 1.04(7) is the price a property would sell for in the current market between a knowledgeable buyer and seller each trying to maximize gain and neither in a position to take advantage of the other. Taxable value accounts for any special appraisal provisions, value limitation agreements and applicable exemptions. In calculating taxable value by category, the Comptroller's office uses data submitted by appraisal districts to determine the allocation.

Appraisal districts reported that the 2016 market value of taxable property in school districts statewide was over \$2.8 trillion (**Appendix 2**) and the 2016 taxable value was over \$2.2 trillion, a difference of over \$635 billion. In 2017, appraisal districts reported that the market value of taxable property in school districts statewide was over \$3 trillion (**Appendix 3**) and the 2017 taxable value was over \$2.3 trillion, a difference of more than \$671 billion. **Exhibit 6** shows an increase in both market and taxable value from 2016 to 2017.

Exhibit 7 shows that single-family residential made up around 46 percent of the total taxable value with commercial real property just under 18.7 percent of the total in both 2016 and 2017.



(Amounts in Billions)



⁹ Tex. Tax Code §§1.04(8) and 23.01 and the International Association of Assessing Officers, Property Appraisal and Assessment Administration, edited by Joseph K. Eckert, Ph.D. (Chicago, Illinois, 1990), p. 15.

¹⁰ Tex. Tax Code §1.04(8)

¹¹ Tex. Tax Code §1.04(10)

¹² Tex. Tax Code §5.10(a)

Market values increased overall in every year since 2007, with the exception of 2010, which saw an overall decrease in value of 1.33 percent. **Exhibit 8** shows that farm and ranch improvements saw the greatest percentage increase in market

value, up 22.93 percent from 2016 to 2017. Oil and gas and multifamily residential categories also showed strong growth of 17.04 percent and 11.48 percent, respectively (**Appendix 4**).

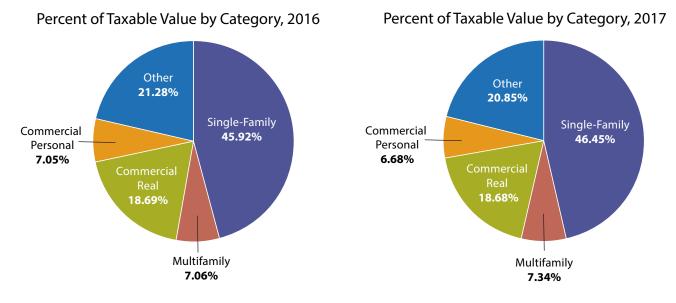


EXHIBIT 8 Market Value Percentage Change by Category, 2016-2017

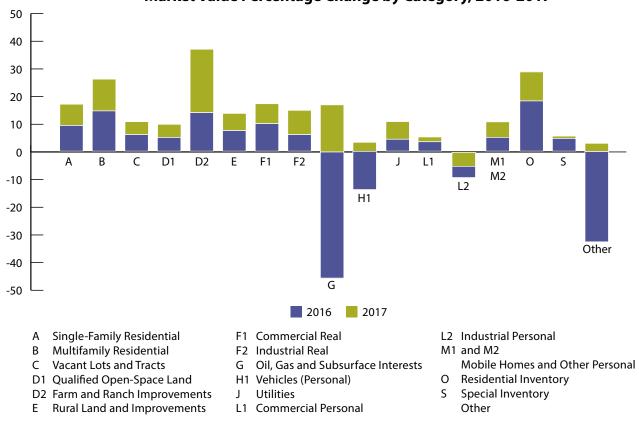


EXHIBIT 7 Percent of Taxable Value by Category

Tax Rates and Levies by County

In addition to the required tax rates for counties, cities and school districts, this report includes online data on property tax rates and levies for special purpose districts.

Local Property Tax Levies

Exhibit 9 shows that Texas' cities, counties, school districts and special purpose districts levied more than \$59 billion in property taxes - 5.93 percent more in 2017 than in 2016.

Unlike other taxing units, which can also collect sales taxes and fees, school districts' only source of tax revenue is property tax. In 2017, the state's 1,018 school districts levied more than \$32 billion in property taxes, or more than 54 percent of all property taxes levied by local taxing units in the state (Exhibit 10).

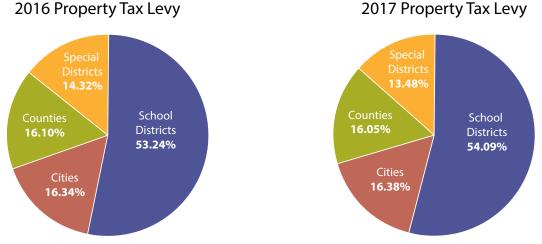
Cities collected the second-largest share of property tax in 2017 - more than \$9.7 billion, an increase of more than

FXHIBIT 9 Property Taxes Reported by Taxing Unit Type, 2016-2017

| Taxing Unit Type | 2016 Number of Units | 2016 Tax Levy | 2016 Percent of Levy | 2017 Number of Units | 2017 Tax Levy | 2017 Percent of Levy | Percent Levy Change from 2016 to 2017 |
|---------------------|-------------------------|------------------|-------------------------|-------------------------|------------------|-------------------------|---------------------------------------------|
| School Districts | 1,018 | \$29,854,848,667 | 53.24% | 1,018 | \$32,132,603,529 | 54.09% | 7.63% |
| Cities | 1,071 | \$9,165,214,426 | 16.34% | 1,071 | \$9,730,426,404 | 16.38% | 6.17% |
| Counties | 254 | \$9,027,417,995 | 16.10% | 254 | \$9,531,728,195 | 16.05% | 5.59% |
| Special Districts | 1,850 | \$8,031,396,864 | 14.32% | 1,883 | \$8,010,249,365 | 13.48% | -0.26% |
| Total | 4,193 | \$56,078,877,952 | 100.00% | 4,226 | \$59,405,007,493 | 100.00% | 5.93 % |

Source: Texas Comptroller of Public Accounts.





2017 Property Tax Levy

6 percent from the 2016 levy. Counties followed closely behind with a property tax levy of more than \$9.5 billion, which is 5.59 percent more than in 2016 (**Exhibit 11**).

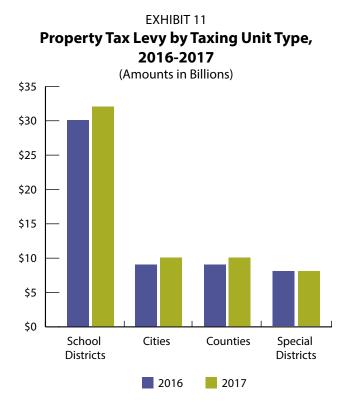


Exhibit 12 shows the average annual percentage of increase in the levy by taxing unit type and statewide, calculated using date from 1998 through 2017 (**Appendix 5**).

Exhibit 13 shows the average annual increase in the amount of levy by taxing unit type and statewide, calculated using date from 1998 through 2017 (Appendix 5).

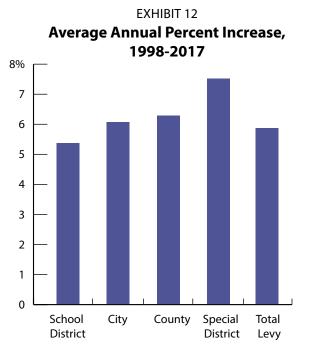
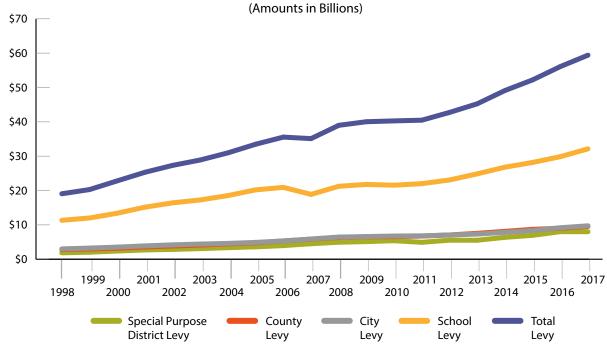


EXHIBIT 13 Property Tax Levy Growth by Taxing Unit Type, 1998-2017



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For information about levy growth for cities, counties, school districts and special purpose districts, see **Appendix 5**.

Tax Rates and Levies by County

Tax rates and levies for taxing units within each county are accessible on the Comptroller's Tax Rates and Levies webpage.

Keeping Check on Local Property Tax Increases

Taxpayers have a mechanism to limit the tax rate that a taxing unit may adopt. If taxing units, other than school districts, adopt tax rates above a calculated rollback tax rate, taxpayers can petition for a rollback election.

A school district exceeding the rollback tax rate must hold an election automatically without any need for a petition process, known as a tax rate ratification election. This allows its voters to decide whether to approve the adopted tax rate or to roll back the tax rate.

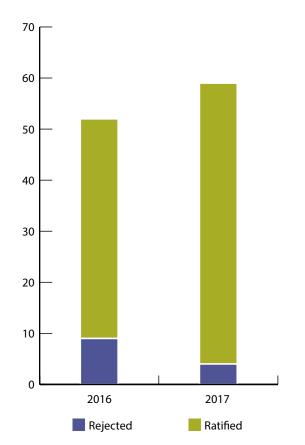
A school district that adopts a tax rate above the rollback tax rate must hold a rollback election between 30 and 90 days after its board of trustees adopts the tax rate. The school district's election differs from that of other taxing units in that the school district must ask voters to ratify the school district's adopted tax rate. If a simple majority of votes cast in the election favors the adopted tax rate, it stands. If the voters disapprove the adopted tax rate, the school district's rollback tax rate becomes the adopted tax rate.

In 2016, 52 school districts exceeded the rollback tax rate, compared with 59 in 2017. As seen in **Exhibit 14**, a significant number of the elections on tax rate increases passed in

2016 and 2017. Voters in nine school districts rejected the tax rate proposed by school boards in 2016, and in 2017, four elections rejected proposed tax rate increases (**Appendix 6**).

We hope you find this report useful. If you need further explanation of the findings or more extensive data and analysis, please contact the Property Tax Assistance Division at ptad. cpa@cpa.texas.gov.

EXHIBIT 14 Tax Rate Ratification Elections, 2016-2017



APPENDIX 1 Property Categories

| Category | Category Name | Description |
|----------|-----------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| A | Real Property: Single-Family Residential | Houses, condominiums and mobile homes located on land owned by the occupant |
| В | Real Property: Multifamily Residential | Residential structures containing two or more dwelling units belonging to one owner (apartments but not motels or hotels) |
| C1 | Real Property: Vacant Lots and Tracts | Unimproved land parcels usually located within or adjacent to cities with no minimum or maximum size requirement |
| C2 | Real Property: Colonia Lots and Tracts | Colonia properties that may not be sold pursuant to Local Government Code Chapter 232 |
| D1 | Real Property: Qualified Open-Space Land | Acreage qualified for productivity valuation |
| D2 | Real Property: Farm and Ranch Improvements on Qualified Open-Space Land | Improvements, other than residences, associated with land reported as Category D1 property, including all barns, sheds, silos, garages, other improvements associated with farming or ranching |
| E | Real Property: Rural Land, not Qualified for Open- Space Appraisal, and Residential Improvements | Rural land that is not qualified for productivity valuation and the improvements, including residential |
| F1 | Real Property: Commercial | Land and improvements devoted to business activities (not utility property) |
| F2 | Real Property: Industrial | Land and improvements devoted to the development, manufacturing, fabrication, processing or storage of a product (not utility property) |
| G | Oil, Gas and Other Subsurface Interests | Non-exempt value of oil and gas, other minerals, and certain interests in subsurface land and the equipment used to produce products |
| H1 | Tangible Personal Property: Nonbusiness Vehicles | Privately owned automobiles, motorcycles and light trucks not used to produce income |
| H2 | Tangible Personal Property: Goods in Transit | Personal property stored under a contract of bailment by a public warehouse operator and identified according to the provisions of Tax Code Section 11.253 and a local taxing unit voted to tax the property |
| J | Real and Personal Property: Utilities | All real and tangible personal property of railroads, pipelines, electric companies, gas companies, telephone companies, water systems, cable TV companies and other utility companies |
| L1 | Personal Property: Commercial | All tangible personal property used by commercial businesses to produce income, including fixtures, equipment and inventory |
| L2 | Personal Property: Industrial | All tangible personal property used by an industrial business to produce income, including fixtures, equipment and inventory |
| М | Mobile Homes and Other Tangible Personal Property | Taxable personal property not included in other categories, such as mobile homes on land owned by someone else; and aircraft, boats, travel trailers, motor homes and mobile homes on rented or leased land |
| N | Intangible Personal Property | Taxable intangible property not otherwise classified |
| 0 | Real Property: Residential Inventory | Residential real property inventory held for sale |

| Category | 2016 School District Market Value | % of Total | 2016 School District Taxable Value | % of Total |
|-----------------------------------------|--------------------------------------|------------|---------------------------------------|------------|
| A Single-Family Residential | \$1,311,112,085,231 | 46.04% | \$1,015,878,687,872 | 45.92% |
| B Multifamily Residential | \$158,078,286,430 | 5.55% | \$156,142,881,539 | 7.06% |
| C1 Vacant Lots and Tracts | \$47,978,832,797 | 1.68% | \$47,922,793,938 | 2.17% |
| D1 Qualified Open-Space Land | \$264,065,786,976 | 9.27% | \$11,027,477,295 | 0.50% |
| D2 Farm and Ranch Improvements | \$4,168,322,655 | 0.15% | \$4,166,726,857 | 0.19% |
| E Rural Land and Improvements | \$82,189,945,307 | 2.89% | \$68,562,924,719 | 3.10% |
| F1 Commercial Real | \$414,970,162,186 | 14.57% | \$413,561,119,425 | 18.69% |
| F2 Industrial Real | \$127,357,408,658 | 4.47% | \$93,534,703,142 | 4.23% |
| G Oil, Gas, & Subsurface Interest | \$64,149,757,979 | 2.25% | \$64,149,757,979 | 2.90% |
| H1 Vehicles (Personal) | \$72,194,199 | 0.00% | \$72,194,199 | 0.00% |
| J Utilities | \$71,272,300,591 | 2.50% | \$70,108,691,137 | 3.17% |
| L1 Commercial Personal | \$156,463,975,122 | 5.49% | \$155,890,976,708 | 7.05% |
| L2 Industrial Personal | \$121,983,043,033 | 4.28% | \$88,810,490,737 | 4.01% |
| M1 and M2 Mobile Homes & Other Personal | \$6,522,990,330 | 0.23% | \$4,945,737,833 | 0.22% |
| O Residential Inventory | \$9,863,392,049 | 0.35% | \$9,863,392,049 | 0.45% |
| S Special Inventory | \$7,655,960,799 | 0.27% | \$7,655,960,799 | 0.35% |
| Other | \$121,885,954 | 0.00% | \$121,857,244 | 0.01% |
| Total | \$2,848,026,330,296 | 100.00% | \$2,212,416,373,472 | 100.00% |

APPENDIX 2 Market vs. Taxable Value Totals Statewide, 2016

| Category | 2017 School District Market Value | % of Total | 2017 School District Taxable Value | % of Total |
|-----------------------------------------|--------------------------------------|------------|---------------------------------------|------------|
| A Single-Family Residential | \$1,411,962,733,403 | 46.39% | \$1,102,060,365,694 | 46.45% |
| B Multifamily Residential | \$176,227,047,818 | 5.79% | \$174,165,715,650 | 7.34% |
| C Vacant Lots and Tracts | \$50,221,077,176 | 1.65% | \$50,167,593,880 | 2.11% |
| D1 Qualified Open-Space Land | \$276,617,318,158 | 9.09% | \$10,657,079,707 | 0.45% |
| D2 Farm and Ranch Improvements | \$5,124,099,263 | 0.17% | \$5,122,511,011 | 0.22% |
| E Rural Land and Improvements | \$87,303,129,047 | 2.87% | \$72,996,772,572 | 3.08% |
| F1 Commercial Real | \$444,827,428,258 | 14.61% | \$443,270,127,201 | 18.68% |
| F2 Industrial Real | \$138,517,088,014 | 4.55% | \$96,432,283,293 | 4.06% |
| G Oil, Gas, & Subsurface Interest | \$75,081,343,182 | 2.47% | \$75,081,343,182 | 3.16% |
| H1 Vehicles (Personal) | \$74,549,655 | 0.00% | \$74,549,655 | 0.00% |
| J Utilities | \$75,823,725,228 | 2.49% | \$74,634,872,554 | 3.15% |
| L1 Commercial Personal | \$159,162,867,091 | 5.23% | \$158,583,417,484 | 6.68% |
| L2 Industrial Personal | \$117,077,175,988 | 3.85% | \$85,415,193,425 | 3.60% |
| M1 and M2 Mobile Homes & Other Personal | \$6,889,119,290 | 0.23% | \$5,233,605,629 | 0.22% |
| O Residential Inventory | \$10,898,221,805 | 0.36% | \$10,896,186,272 | 0.46% |
| S Special Inventory | \$7,704,165,017 | 0.25% | \$7,704,165,017 | 0.32% |
| Other | \$125,454,839 | 0.00% | \$117,332,344 | 0.00% |
| Total | \$3,043,636,543,232 | 100.00% | \$2,372,613,114,570 | 100.00% |

APPENDIX 3 Market vs. Taxable Value Totals Statewide, 2017

APPENDIX 4 Category Market Value Percent Change, 2007-2017

| Category | 2007 to 2008 % Change | 2008 to 2009 % Change | 2009 to 2010 % Change | 2010 to 2011 % Change | 2011 to 2012 % Change | 2012 to 2013 % Change | 2013 to 2014 % Change | 2014 to 2015 % Change | 2015 to 2016 % Change | 2016 to 2017 % Change |
|-----------------------------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| A Single-Family Residential | 8.45% | 2.01% | -0.11% | 0.96% | 1.16% | 3.87% | 9.27% | 10.60% | 9.28% | 7.69% |
| B Multifamily Residential | 10.60% | 1.87% | -4.09% | 3.03% | 8.47% | 12.34% | 14.51% | 15.72% | 14.55% | 11.48% |
| C Vacant Lots and Tracts | 13.27% | -0.59% | -3.48% | -3.87% | -0.97% | 0.52% | 8.07% | 6.46% | 5.99% | 4.67% |
| D1 Qualified Open- Space Land | 17.16% | 6.89% | 2.25% | 0.81% | 1.93% | 2.16% | 4.18% | 5.49% | 4.95% | 4.75% |
| D2 Farm and Ranch Improvements | 9.92% | -4.58% | -6.11% | -1.42% | -2.53% | -67.14% | -40.57% | 6.81% | 13.91% | 22.93% |
| E Rural Land and Improvements | 8.92% | 5.60% | 3.67% | 3.16% | 2.93% | 28.02% | 10.00% | 7.03% | 7.42% | 6.22% |
| F1 Commercial Real | 12.68% | 1.23% | -4.34% | 1.76% | 5.00% | 8.48% | 7.89% | 10.16% | 9.94% | 7.20% |
| F2 Industrial Real | 6.85% | 1.67% | -2.24% | 4.13% | 4.91% | 4.90% | 5.19% | 9.24% | 5.98% | 8.76% |
| G Oil, Gas, & Subsurface Interest | 27.20% | -10.60% | 4.17% | -6.01% | 20.74% | 4.25% | 18.40% | -25.42% | -45.57% | 17.04% |
| H1 Vehicles (Personal) | -29.22% | -11.07% | -5.93% | -4.27% | -14.20% | -6.65% | 9.05% | -24.96% | -13.78% | 3.26% |
| J Utilities | 5.39% | 0.82% | 1.65% | 3.77% | 7.14% | 8.43% | 10.14% | 6.55% | 4.29% | 6.39% |
| L1 Commercial Personal | 10.21% | 1.86% | -5.20% | 1.96% | 6.57% | 5.40% | 4.94% | 6.43% | 3.40% | 1.72% |
| L2 Industrial Personal | 14.64% | 2.36% | -9.57% | 8.18% | 14.03% | 9.78% | 4.13% | 3.70% | -5.10% | -4.02% |
| M1 and M2 Mobile Homes & Other Personal | 2.05% | 0.77% | -1.10% | 0.92% | -0.27% | 0.07% | 4.29% | 3.43% | 4.98% | 5.61% |
| O Residential Inventory | 6.13% | -2.95% | -17.01% | -3.83% | -8.97% | 1.82% | -0.42% | 16.86% | 18.15% | 10.49% |
| S Special Inventory | 4.33% | -9.91% | -16.83% | 11.91% | 14.51% | 18.62% | 11.48% | 19.92% | 4.60% | 0.63% |
| Other Categories | 311.45% | -100.00% | 0.00% | 0.00% | 0.00% | 25849.78% | -69.94% | 10.61% | -32.63% | 2.93% |
| Total | 11.15% | 1 .50 % | -1.33% | 1.25% | 4.17% | 5.19% | 8.48% | 7.15% | 5.46% | 6.87% |

Source: Texas Comptroller of Public Accounts.

Notes: In 2013, Categories D2 and E definitions changed to allow appraisal districts to more accurately report values, resulting in a much of the percent change between 2012 and 2013. The combined values of the two categories for 2012 to 2013 indicates a 3.58 percent change in value.

Category H2 accounts for goods in transit (2012). Category C2 accounts for colonia lots (2013). These two categories and Category N - Intangible personal property account for all Texas property under Other Categories. These added categories account for the unusual changes in percentages in Other Categories and are not included in the annual PVS to calculate ISD values.

| Tax Year | Special Purpose District Levy | County Levy | City Levy | School Levy | Total Levy |
|-------------------------|----------------------------------|-----------------|-----------------|------------------|------------------|
| 1998 | \$1,889,138,306 | \$2,828,286,927 | \$3,005,996,060 | \$11,334,614,289 | \$19,058,035,582 |
| 1999 | \$2,041,041,011 | \$2,979,279,400 | \$3,247,964,177 | \$12,009,923,498 | \$20,278,208,086 |
| 2000 | \$2,389,110,312 | \$3,200,919,731 | \$3,530,863,516 | \$13,392,336,012 | \$22,513,229,571 |
| 2001 | \$2,703,512,059 | \$3,566,857,130 | \$3,884,829,249 | \$15,155,217,587 | \$25,310,416,025 |
| 2002 | \$2,864,454,984 | \$3,849,728,346 | \$4,186,795,363 | \$16,418,788,831 | \$27,319,767,524 |
| 2003 | \$3,092,285,295 | \$4,121,758,950 | \$4,415,212,819 | \$17,264,153,972 | \$28,893,411,036 |
| 2004 | \$3,369,068,834 | \$4,462,844,074 | \$4,607,757,531 | \$18,533,964,802 | \$30,973,635,241 |
| 2005 | \$3,609,629,697 | \$4,772,652,208 | \$4,901,791,597 | \$20,194,915,813 | \$33,478,989,315 |
| 2006 | \$3,972,185,910 | \$5,339,613,542 | \$5,322,985,519 | \$20,918,122,059 | \$35,552,907,030 |
| 2007 | \$4,513,060,409 | \$5,836,989,949 | \$5,890,306,731 | \$18,874,239,532 | \$35,114,596,621 |
| 2008 | \$4,952,734,969 | \$6,342,704,903 | \$6,451,012,447 | \$21,233,517,226 | \$38,979,969,545 |
| 2009 | \$5,133,820,497 | \$6,526,724,060 | \$6,593,755,037 | \$21,780,056,204 | \$40,034,355,798 |
| 2010 | \$5,392,511,510 | \$6,567,069,864 | \$6,755,401,406 | \$21,558,289,126 | \$40,273,271,906 |
| 2011 | \$4,926,074,010 | \$6,742,912,786 | \$6,810,049,306 | \$22,001,561,060 | \$40,480,597,162 |
| 2012 | \$5,543,422,374 | \$7,064,659,174 | \$7,054,989,776 | \$23,072,781,962 | \$42,735,853,286 |
| 2013 | \$5,529,434,215 | \$7,537,749,461 | \$7,324,430,896 | \$24,854,671,461 | \$45,246,286,033 |
| 2014 | \$6,370,469,864 | \$8,114,998,194 | \$7,828,571,758 | \$26,792,677,172 | \$49,106,716,988 |
| 2015 | \$6,954,121,525 | \$8,689,549,544 | \$8,380,435,861 | \$28,176,465,862 | \$52,200,572,792 |
| 2016 | \$8,031,396,864 | \$9,027,417,995 | \$9,165,214,426 | \$29,854,848,667 | \$56,078,877,952 |
| 2017 | \$8,010,249,365 | \$9,531,728,195 | \$9,730,426,404 | \$32,132,603,529 | \$59,405,007,493 |
| Average Annual Increase | 7.49% | 6.26% | 6.05% | 5.35% | 5.85% |

APPENDIX 5 Property Tax Levy Growth by Taxing Unit Type, 1998-2017

APPENDIX 6 School District Rollback Election Results, 2016-2017

| 2016 Election Results | | | 2017 | Election Results | |
|---------------------------------|------------|-------------------------|-----------------------------|------------------|-------------|
| | | Election | | | Election |
| School District | County | Result | School District | County | Result |
| Aubrey ISD | Denton | Ratified | Alice ISD | Lubbock | Ratified |
| Bastrop ISD | Bastrop | Rolled Back | Austwell-Tivoli ISD | Refugio | Ratified |
| Beeville ISD | Bee | Ratified | Big Sandy ISD | Polk | Ratified |
| Buna ISD | Jasper | Ratified | Blanco ISD | Blanco | Ratified |
| Bushland ISD | Potter | Rolled Back | Blooming Grove ISD | Navarro | Ratified |
| Carrolton Farmers Branch ISD | Dallas | Ratified | Bluffdale ISD Bronte ISD | Erath Coke | Rolled Back |
| Chapel Hill ISD (ESC 8) | Titus | Ratified | Brooks County ISD | Brooks | Ratified |
| Cotton Center ISD | Hale | Ratified | - | | Ratified |
| Crawford ISD | McLennan | Ratified | Bryan ISD Buffalo ISD | Brazos | |
| De Leon ISD | Comanche | Ratified | | Leon | Ratified |
| Dripping Springs | Hays | Ratified | Burleson ISD | Johnson | Ratified |
| El Campo ISD | Starr | Ratified | Caldwell ISD | Burleson | Ratified |
| Ferris ISD | Cochran | Ratified | Chapel Hill ISD | Travis | Ratified |
| Friendswood ISD | Galveston | Ratified | Chester ISD | Tyler | Ratified |
| Frisco ISD | Collin | Rolled Back | Connally ISD | McLennan | Ratified |
| Gainesville ISD | Cooke | Ratified | Coolidge ISD | Limestone | Ratified |
| Goose Creek ISD | Harris | Ratified | Cross Plains ISD | Callahan | Ratified |
| Hale Center ISD | Hale | Ratified | Cross Roads ISD | Henderson | Ratified |
| Irving ISD | Dallas | Ratified | Denton ISD | Denton | Ratified |
| Joaquin ISD | Shelby | Ratified | Eagle Pass ISD | Maverick | Ratified |
| Lovejoy ISD | Collin | Ratified | Eanes ISD | Travis | Ratified |
| Lubbock ISD | Lubbock | Ratified | Ector County ISD | Ector | Rolled Back |
| Lubbock Roosevelt ISD | | | Electra ISD | Wichita | Ratified |
| Marlin ISD | Lubbock | Ratified Rolled Back | Falls City ISD | Karnes | Ratified |
| | Falls | | Fort Worth ISD | Tarrant | Ratified |
| Marlin ISD | Falls | Ratified | Frenship ISD | Lubbock | Ratified |
| Mercedes ISD | Hidalgo | Rolled Back | Gustine ISD | Comanche | Ratified |
| Midland ISD | Midland | Rolled Back | Hamilton ISD | Hamilton | Ratified |
| Mineral Wells ISD | Palo Pinto | Ratified | Harmony ISD | Upshur | Ratified |
| Muleshoe ISD | Bailey | Ratified | Higgins ISD | Lipscomb | Ratified |
| Neches ISD | Anderson | Ratified | Huntsville ISD | Walker | Ratified |
| Needville ISD | Fort Bend | Ratified | Kountze ISD | Hardin | Ratified |
| New Waverly ISD | Walker | Ratified | Lake Travis ISD | Travis | Ratified |
| Pecos-Barstow- | Poovor | Ratified | Latexo ISD | Houston | Rolled Back |
| Toyah ISD | Reeves | | Loop ISD | Gaines | Ratified |
| Petersburg ISD | Hale | Ratified | Malone ISD | Hill | Ratified |
| Plainview ISD | Hale | Ratified | Martinsville ISD | Nacogdoches | Ratified |
| Raymondville ISD | Willacy | Rolled Back | Mercedes ISD | Hidalgo | Ratified |

APPENDIX 6 School District Rollback Election Results, 2016-2017, Continued

| 2016 Election Results | | | | | | |
|-----------------------|------------|--------------------|--|--|--|--|
| School District | County | Election Result | | | | |
| Riviera ISD | Kleberg | Ratified | | | | |
| Royal ISD | Waller | Rolled Back | | | | |
| San Antonio ISD | Bexar | Ratified | | | | |
| Scurry-Rosser ISD | Kaufman | Ratified | | | | |
| Seguin ISD | Guadalupe | Ratified | | | | |
| Sherman ISD | Grayson | Ratified | | | | |
| Slocum ISD | Anderson | Ratified | | | | |
| Snook ISD | Burleson | Ratified | | | | |
| Southwest ISD | Bexar | Ratified | | | | |
| Spurger ISD | Tyler | Ratified | | | | |
| Stratford ISD | Sherman | Ratified | | | | |
| Thrall ISD | Williamson | Ratified | | | | |
| Warren ISD | Tyler | Ratified | | | | |
| Wharton ISD | Wharton | Ratified | | | | |
| Wills Point ISD | Van Zandt | Ratified | | | | |
| Yantis ISD | Wood | Rolled Back | | | | |

Source: TexasISD.com provided the information for this chart.

Note: Rolled back means the election effort failed and the school district was required to roll back the proposed tax rate to the published rollback tax rate. Ratified means voters agreed with the school district proposed tax rate, which is above its rollback tax rate.

| 2017 Election Results | | | | | | | |
|-----------------------|--------------|--------------------|--|--|--|--|--|
| School District | County | Election Result | | | | | |
| Mexia ISD | Limestone | Ratified | | | | | |
| New Diana ISD | Upshur | Ratified | | | | | |
| North Hopkins ISD | Hopkins | Ratified | | | | | |
| Oglesby ISD | Coryell | Ratified | | | | | |
| Pasadena ISD | Harris | Ratified | | | | | |
| Port Arthur ISD | Jefferson | Ratified | | | | | |
| Quinlan ISD | Hunt | Ratified | | | | | |
| Raymondville ISD | Willacy | Ratified | | | | | |
| Rice ISD | Navarro | Ratified | | | | | |
| Rivercrest ISD | Red River | Ratified | | | | | |
| Riviera ISD | Kleberg | Ratified | | | | | |
| Rockdale ISD | Milam | Ratified | | | | | |
| Royal ISD | Waller | Ratified | | | | | |
| Sabine Pass ISD | Jefferson | Ratified | | | | | |
| San Perlita ISD | Willacy | Ratified | | | | | |
| Southland ISD | Garza | Ratified | | | | | |
| Springtown ISD | Parker | Ratified | | | | | |
| Throckmorton ISD | Throckmorton | Ratified | | | | | |
| Trinity ISD | Trinity | Ratified | | | | | |
| Troup ISD | Smith | Ratified | | | | | |
| Woodville ISD | Tyler | Rolled Back | | | | | |

Source: TexasISD.com provided the information for this chart.

Note: Rolled back means the election effort failed and the school district was required to roll back the proposed tax rate to the published rollback tax rate. Ratified means voters agreed with the school district proposed tax rate, which is above its rollback tax rate.

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